## Murray City Municipal Council Chambers Murray City, Utah

The Municipal Council of Murray City, Utah, met on Tuesday, the 29<sup>th</sup> day of March, 2011 at 6:30 p.m., for a meeting held in the Murray City Council Chambers, 5025 South State Street, Murray, Utah.

#### Roll Call consisted of the following:

Jim Brass, Council Chair
Krista Dunn, Council Member
Darren Stam, Council Member

Jared Shaver, Council Member - Conducted

Jeff Dredge, Council Member

#### Others who attended:

Dan Snarr, Mayor

Jan Wells, Chief of Staff
Mike Wagstaff, Council Director
Craig Burnett, Assistant Police Chief

Gil Rodriquez, Fire Chief
Carol Heales, City Recorder
Frank Nakamura, City Attorney

Doug Hill, Public Services Director

Chad Wilkinson, City Planner

Scott Baker, Murray Chamber of Commerce

Angela Price Murray Community Economic Development

Karen Willey, Salt Lake Community Development

Sherrie Van Bibber

Scouts Citizens

#### A. OPENING CEREMONIES

1. Pledge of Allegiance - Mike Terry, Human Resources Director

2.	Approval	of Minutes	for March	01.	2011
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Mr. Brass made a motion to approve the minutes.

Ms. Dunn seconded the motion.

Call vote taken. All Ayes.

#### 3. Special Recognition

Consider a Joint Resolution of the Mayor and the Municipal Council of Murray City, Utah, in support of the Murray Exchange Club, recognizing and declaring April 2011 as National Child Abuse Prevention Month.

Mayor Snarr read the Resolution in its entirety.

Mr. Brass made a motion to adopt the Resolution.

Mr. Stam 2<sup>nd</sup> the motion.

Call vote recorded by Carol Heales.

A Ms. Dunn

A Mr. Dredge

A Mr. Stam

A Mr. Brass

A Mr. Shaver

Motion passed 5-0

Ms. Van Bibber stated that next Monday, they will forego the bike ride and meet in front of City Hall at 6:00 and tie ribbons on the trees; there were over 1,400 cases of new domestic violence that were reported in Murray last year, and she invited everyone to come and help them with this.

Ms. Van Bibber thanked everyone for their support in this effort, they know that they can make a difference if everyone gets involved.

4. Mr. Shaver stated that there is a tradition in Murray to have the scouts in attendance stand and introduce themselves, their leaders, and what Merit Badges they are working on.

The scouts in attendance introduced themselves and their leaders.

# B. <u>CITIZEN COMMENTS</u> (Comments are limited to 3 minutes unless otherwise approved by the Council.)

Bill Finch, 1055 Chevy Chase Drive, Murray

Mr. Finch wanted to make some suggestions for the impending Landlord Ordinance:

To pay for more enforcement, he feels that the City needs to impose a \$50.00 per year fee for every R-1 residence that is rented out.

There are a lot of R-1's that are being turned into R-2's; they are split levels that they are putting a wall where the wall wasn't in the living room; they put in a door at the top of the stairs, and one at the bottom with lock offs. Salt Lake County does not allow this, and it is not in our present ordinance.

The landlord, under the law in Utah, has to pay for garbage, recycle pick up and water from R-2 up, but they do not have to pay for R-1. Mr. Finch would like Mr. Nakamura to look into the legalities of rentals in R-1, and having the landlord pay for the water because what is happening in our area, and other areas on the east side, is that the renters say that they can't afford to pay for the water, so they are not watering.

Off-street parking-they cannot count the garage as parking, if it's full of junk; the number of cars that are there, have to be parked off-street. In the County ordinance, and he is not sure if it is in our ordinance, there has to be a common cooking area; there can't be a kitchen upstairs and downstairs. Limit on number of occupants, must keep the property up-the weeds and the lawn cut during the growing season, and again, the water is a problem.

He hopes that the City takes these suggestions to heart and it is in good faith that they will follow through.

**Public comment closed** 

#### C. CONSENT AGENDA

None scheduled

#### D. PUBLIC HEARINGS

Staff and sponsor presentations, and public comment prior to Council action on the following matter:

1. Consider an Ordinance relating to Zoning; amends the Zoning Map for property located at approximately 195 West Winchester Street, Murray City, Utah, from R-1-8 (Single-Family Low Density Residential District) to R-N-B (Residential Neighborhood Business District).

Staff Presentation: Chad Wilkinson, City Planner

Mr. Wilkinson stated that this is a request for a zone change for a property that is currently being used as a business-it has been used as a non-conforming office use for a number of years; the applicant has requested a zone change to bring the existing use into conformance and to expand the number of permitted uses on the property.

This zone change is consistent with the General Plan for the area, and staff is recommending approval. The Planning Commission reviewed the application on February 17, 2011, and also recommended approval.

#### Public Hearing opened for public comment

Alice Jenson, 6430 Jefferson St, Murray

Ms. Jenson stated that her property borders the subject property; the way she understood it was that this property was already grandfathered in, and that is why they are allowed to use it the way they have been. There really is no need to change the zoning, and the problems that she sees, if they do expand, is a lot more traffic-which she has already seen a couple of accidents; the traffic is already increasing by all the new zoning which is going on in that area. There is a lot of traffic already on Jefferson Street, which has no sidewalks, and this is a narrow street, and when cars are parked it becomes a one-lane road. A lot of cars use this street as a short cut to avoid three traffic lights on State Street, and she can see traffic being an issue, safety of the pedestrians-there are a lot of children and elderly on that street.

She is also concerned about the amount of crime that is going up because of businesses in that area; she was herself a victim of a burglary and there were several others in the immediate area. To see what kind of burglaries and theft have been going on, as far as businesses in the area-in the 6100 - 6500 South block on State Street, there were nice thefts in three days. To add in more businesses in that area is going to bring in more crime.

#### **Public comment closed**

Council consideration of the above matter to follow Public Hearing.

Mr. Dredge said that they do understand Ms. Jenson's concerns with that area- a couple of them have been on the Planning and Zoning, and seen many people come before them concerned with that area; he would say that one of the better things that this Council has done over the years is to create an R-N-B zone. It seems to have been a great buffer between residential areas and transition areas.

Mr. Dredge made a motion to adopt the Ordinance. Mr. Stam 2<sup>nd</sup> the motion.

Call vote recorded by Carol Heales.

A	Ms. Dunn
A	Mr. Dredge
A	Mr. Stam
_A_	Mr. Brass
<u>A</u>	Mr. Shaver

Motion passed 5-0

2. Consider a Resolution approving modifications to prior appropriations of Community Development Block Grant ("CDBG") funds.

Staff Presentation: Angela Price, Community & Economic Development CDBG Coordinator.

Ms. Price introduced Karen Willey, Salt Lake County Community Development Coordinator.

Ms. Willey stated that the County does not yet have a budget for the 2011-2012 from Congress, and said: The amount of money that you are allocating this evening, is based on an estimated amount and when you make your decisions, it is an estimated decision. At such point as they receive a budget, all cities will know what their budget allocation will be; they will then let everyone know and they can make their final decisions. If it comes later than when they are required to turn in their action plan, which is in May, they have to have your final estimated decisions by the end of April to turn in to HUD; it will be an estimated report, telling them what they are planning to do with the money if they get that much, and after that they will get a final budget and will amend that report with the actual numbers.

Everyone here, that you are recommending funding for, understands that and she doesn't want the Council to be concerned that if they make decisions on this and worry that they will have to come up with General Funds to balance it, if they don't receive what is estimated. It is just an estimated amount that they are hoping for.

The House wanted to cut the budget by 62% for the entire CDBG program, the President and the Senate are at level; they have done two continuing resolutions up until now, and each one has had cuts in it. The first one was all of the set-asides and special purpose set-asides, the second one had a cut that did affect HUD-it was the Brown Fields initiative, it was an ineligible activity for CDBG, so they cut that, so it didn't impact our funds so far. They are good through April 8, 2011, on the continuing resolution, and they will see what happens between now and April 8<sup>th</sup> if Congress decides to do a continuing resolution through the end of September or if they do another short term.

Any support or conversations that you have with our congressional delegation, we appreciate your support to let them know how CDBG impacts your city and the things that you use it for, and the services that it provides so that they can understand just exactly how critical this funding is. We don't mind participating in the budget cut, we don't mind a haircut, but we don't want them to slit our throats.

One of the things that HUD did this year is they presented a ten-year strategic plan; they went back to the basics of what they are about and what they are about is housing. That is what they have done, that is what they were made for and so, they have gone back to the basics of providing housing for low income residents across the nation. Salt Lake County looked at their own goals and very consistently, with what Mayor Caroon and all of the cities are doing, they have focused their funding recommendations on providing housing options for people, whether it's rental or single-family dwellings, being down payment assistant programs, rehabilitation loans, those kind of things to keep people in their homes so that they can age in place. Those kinds of programs, as well as the support services that then allow residents to have the skills to either stay in their house or obtain their housing-the social services that they need to get back into housing or retain their housing, as well as the homeless services. Those have been the priorities and providing job creation through economic development; that has been the focus for them, and as your staff has gone through and is doing their recommendations, that is the priorities that they have heard-both from Mayor Snarr and from the County, and that is the direction that they want to stress for these funds as it is really what they are intended to do.

Ms. Price, on behalf of the staff, Mayor's office and City Council, thanked the agency partners, who do amazing work for the residents of Murray City.

They had a very difficult decision to make this year on programs that they are going to fund, and with all of them doing such great work, it was definitely challenging to make those decisions. She also reminded the Council that there are two resolutions tonight: the first one is the reallocation of previous year funds; the second is the allocation of the 2011-2012 funds.

Ms. Price presented a Powerpoint presentation (attachment): The first resolution is the reallocations from previous year's funds; they are proposing:

- 1. \$24 from the Heritage Center to go to the Housing Rehabilitation program;
- 2. \$82,399 which is program income from the housing programs to be allocated to NeighborWorks;
- 3. \$46,250 to be reallocated to Housing Rehab;
- 4. \$10,000 from the Road Home, back to the Road Home-their Shelter Door Project;
- 5. \$1,246 that were Volunteers of America funds, back to Volunteers of America to make them whole for their heat tape installation project at the Women's and Children's Detox Center.

Staff is recommending approval of this resolution.

Council consideration of the above matter to follow Public Hearing.

Mr. Nakamura stated that this money is already appropriated.

#### Public Hearing opened for public comment

None given

#### **Public Hearing closed**

Mr. Brass made a motion to adopt the Resolution approving modifications to prior appropriations for reallocating CDBG funds.

Ms. Dunn 2<sup>nd</sup> the motion.

Call vote recorded by Carol Heales.

A Ms. Dunn
A Mr. Dredge
A Mr. Stam
A Mr. Brass

A Mr. Shaver

Motion passed 5-0

# 3. Consider a Resolution allocating 37<sup>th</sup> Year Community Development Block Grant ("CDBG") funds for calendar year 2011.

(Continuation of Powerpoint presentation)

Ms. Price reiterated Ms. Willey's information of the HUD national objectives for CDBG funding: CDBG funds have to be used to benefit low to moderate income persons, prevent or eliminate slums or blight, or serve an urgent need.

This year, the City's process was similar to years past, as far as the application goes; applications were reviewed by the administrative committee that consisted of staff from the Community Economic Development Department and the Mayor's office. All of the hard cost applicants came and presented to the Advisory Committee in a 15-20 minute interview, and all of the soft cost applicants also presented to members of the Advisory Committee over the phone, in a five minute interview.

This year, we have some challenging issues with our budget; we have, with these recommendations, we assumed level funding which was roughly \$259,000; the funding requests totaled almost \$770,000, which results in approximately \$510,000 in reductions. Our soft cost requests totaled roughly \$119,000 and, as you know, we cannot exceed 15% of our total budget, so we were only able to allocate \$38,955 to soft cost projects. Our hard cost projects totaled roughly \$650,000 and total hard cost allocation this year were \$220,000 and that called for roughly a \$430,000 reduction.

The selection criteria that we used this year, we really wanted these funds to make a huge impact on the residents here in Murray, so all applications were reviewed to determine the number of Murray residents served, the overall benefit to our community; programs and facilities that were located in Murray received priority. Programs that serve a basic life necessity such as medical care, housing and food; They stated, earlier this summer, that one of their priorities was to fund fewer organizations at a higher level; they looked at whether there was a duplication of services, if the program was tied to the Salt Lake Consolidated Plan, the number of low to moderate income individuals served and the organizations ability to leverage funds from other sources.

Based on this criteria, the committee has come up with the following recommendations:

- The Alliance House; they recommend no funding for the computer and software purchase.
- Big Brothers, Big Sisters mentoring program for ten Murray youth; they recommended no funding.
- The Community Action Partnership, Housing Outreach Rental Program; they did not recommend funding for their housing supportive services.
- CAP Comprehensive Housing Financial Counseling; they did not recommend funding.

For all four of those entities, the program simply did not meet City priorities.

- The Community Action Partnership Neighborhood Food Center; they recommended \$5,000.
- Community Health Centers; they recommended full funding, which was \$1.885.
- The English Skills Learning Center; they did not recommend funding.
- Eye Care for Kids; they did not recommend funding.
- House of Hope's new phone system; they did not recommend funding.
- House of Hope salary and benefits for a case worker; they recommended \$840, which is full funding.
- Kostopolos Dream Foundation camp scholarships; they did not recommend funding.
- Learning for Life, life skills mentoring program; they did not recommend funding.
- Legal Aid Society, legal services for low to moderate income individuals; they did not recommend funding.
- Midvale Family Health Clinic; they recommended partial funding, which was \$1,730.
- Neighborhood House; full funding of \$5,000 recommended.
- Odyssey House of Utah; they recommended partial funding of \$5,000 for treatment, counseling and housing services.
- Rape Recovery Center; they recommended full funding of \$2,500.
- Salt Lake Donated Dental; they did not recommend funding.
- Sandy Counseling Centers; they did not recommend funding.
- South Valley Sanctuary; they recommended \$4,000 for shelter and supportive services for domestic violence victims.
- The Family Support Center; they recommended \$2,000 for child abuse and prevention services.
- The Road Home Community Shelter; \$1,000 full funding recommended.
- The Road Home Winter Shelter; \$1,000 full funding recommended.

- Utah Food Bank, Senior Food Boxes; \$5,000 full funding recommended.
- YWCA Women in Jeopardy; \$4,000 for the temporary shelter for women and children.

For the hard cost applications, they split these into two categories, focusing first on housing programs, and second on public facility improvements.

- Assist Emergency Home Repair and Accessibility for low to moderate income individuals; they recommended \$35,000 partial funding.
- Community Development Corporation, Down Payment Assistance Program; they recommended \$11,500, which is enough for two down payment assistant loans and program delivery. They recommended a reduction in this funding simply because there is still funding left from last year.
- NeighborWorks Salt Lake, housing rehabilitation, property acquisition and counseling Services; out of the 2011-2012 budget, they only recommended \$1,016, but in the resolution that you just passed, they did get \$82,399 for a total of \$83,415.
- Justice For All; the replacement of the community legal center HVAC system, funding was not recommended because it did not meet city funding priorities this year.
- Boys and Girls Club of South Valley, Murray enhancement project; they recommended \$55,862. This will cover roughly \$15,374 of a roof resurfacing project, \$34,992 for a playground project, and \$5,100 for ADA upgrades which include installing a lift and automatic door openers, and \$400 for locks in the child care center.
- Columbus Community Center, Jones Court remodel; they recommended \$10,500 which will cover \$8,000 for the swamp cooler, and \$2,500 for a new electrical system.
- The Family Support Center, carpet and playground project; they recommended full funding of \$1,225.
- The Murray Heritage Center; they recommended \$50,000 to finish the vestibule project.
- House of Hope; they recommended full funding of \$5,325 to reroof their play area.
- Murray Greenhouse Foundation; they recommended full funding of \$7,500 for their roof replacement project.
- Murray Program Delivery; they recommended full funding of \$22,500 to cover staff salaries, landlord and tenant training, staff training and office supplies.
- Council of Governments; they recommended full funding of \$4,063 for the yearly COG membership dues.
- Murray Public Services, road resurface of Fayelle Ave.; they do not recommend funding for this project this year.

- South Valley Sanctuary; they recommended \$3,000 to replace 30 windows in their facility.
- The Road Home; they did not recommend funding for the 2011-2012 budget year, but they did just get \$10,000 reallocated to them which will make them whole for their replacement of ten doors.
- Valley Mental Health; they recommend \$9,500 for playground installation.
- Volunteers of America; \$3,754 plus the \$1,246 that was reallocated for a total of \$5,000 for their heat tape for the Center for Women and Children located here in Murray.

Based on these recommendations, she would like to reiterate that these funding recommendations are based on level funding, which is \$259,700; if budgets occur from Congress, they are recommending an across the board cuts. They would like to work with each agency representative to determine how the budget reductions will be executed. For example, someone like the Road Home, who is being funded for three projects; if they want one project to get cut over the other, we would like to work with them on that. If an agency opts out of accepting CDBG funds, we would like to have those reallocated towards our housing rehab program.

Based on this, staff is recommending approval of this resolution.

Council consideration of the above matter to follow Public Hearing.

Mr. Shaver asked that the hard and soft costs be divided and taken separately. No objections were noted.

#### **Public Hearing opened for public comment (soft costs)**

Sharon Abegglen, Salt Lake Community Action Program

Ms. Abegglen stated that they had submitted three applications for their Comprehensive Housing, financial counseling, their Housing Outreach Program and their Emergency Food pantry; funding was not recommended funding, and what a hard job for the committee to make that decision.

They understand, but they are up against it-they have a core funding through Call Community Service Block Grant Federal Funding, and that is being recommended for a 44% cut. In doing that, they will have to consolidate their five food pantries in the valley, and Murray is up for elimination. They just moved, and they are projecting about 1,400 households being served out of that pantry by the end of this program year; that is an increase of over 60% from last year. The need is there, but the funding is not, and they understand that.

In their Housing Outreach Rental Program, their focus is on homeless prevention- 72 families were served last year-Murray households, and of those, 90% received financial assistance to stay in their rental unit. All of these programs are essential for your residents, but understanding the

cuts in what is projected. The Comprehensive Housing Financial Counseling: the number one counseling that they are doing is foreclosure; it is up about 72%. They have three counselors who are booked out at three weeks at a time because so many calls are coming in; it is projected that Utah will reach the peak of foreclosure by the end of the spring, so they are the last to come on and the last to go off with the peak. They are still projecting that those foreclosures will continue to go up. They thank the City for their consideration, but understand what they are up against.

Mr. Shaver asked if the government funding is the only funding that they have, or if they participated in the Google Initiative contest as well?

Ms. Abegglen stated that 99% of their funding is government funding that is passed through either cities, state, or counties. They have a core funding through Community Service Block Grants, that is actually allocated to the state, then 90% is allocated to community action programs, of which there are 1,000 nationwide. That is the core funding that supports all of these housing programs, food pantries, just the basic service needs for people in our community.

Mr. Shaver asked again if they had participated in the Google Initiative. Ms. Abegglen stated that they had not.

#### Phil Weimer, Community Health Centers

Mr. Weimer thanked the City for their recommendation for funding. 20% of their funds are federal funding and they also face the chopping block of about \$400,000, which will be about 4,000 visits out of the 32 that they provided last year to the residents of Salt Lake County, and it is a pretty good whack for them. The remaining funds: 30% are from patient copays; and the remaining funds they have to raise through foundations, corporations, and local cities.

They have been around since 1979, they provide full service dental, healthcare, mental health, and enabling patient services such as patient education. They have four clinics in Salt Lake County and one in Brigham City which is for farm workers; one of their clinics that has been open since 1984, is the Copperview Clinic which most of the Murray residents go to. He is really happy to say that they are closing that clinic and will be opening a new clinic at 220 West 7200 South across from the Midvale-Fort Union TRAX station. It will double the size of Copperview, but he does not know how they will staff it as they are being cut by \$400,000. They would like everyone to come to their open-house, which will be held on June 1, 2011.

Mr. Wiemer stated that they provide a lot of pre-natal care-they delivered one in four Latino women in Salt Lake County last year-1,269 babies delivered at various local hospitals. Their commitment is to provide health care for pre-natal pregnant women, and their saying is 'no money, no insurance, no problem.' They will take them regardless and they will find the money somewhere to pay for them.

Mr. Shaver asked if public funding is what they mostly do, and did they participate in the Google Initiative? Mr. Weimer said they did not participate.

#### Pam Sanders, Big Brothers, Big Sisters of Utah

Ms. Sanders said that she recognizes the fact that they were not recommended for funding this year, but wanted to say how important it is to have local support, no matter how much they get from Murray, the fact that this is their home base leverages funding in other areas. Over the past year, they have lost a significant federal grant serving children, and what that is going to mean is that they are not going to be able to serve new kids; last year, they served over 139 children here in Murray, and had 90 volunteers from Murray who stepped up to become Big Brothers, Big Sisters to provide mentoring services for kids.

She appreciates and respects what the community has gone through, trying to come up with these recommendations; but they really do need to look at kids and their needs or we will continue to have more and more problems if kids are not taken care of, and she would appreciate any support they can get from Murray.

#### Kali Mower, Odyssey House of Utah

Ms. Mower extended sincere gratitude for the funding recommendation this year; it is to help support their transitional services unit, whose facilities are at 174 and 218 East 4500 South. They have had those facilities about two years now, and they are happy to be part of the Murray community and really work with the City. A new development that they are working on as they transition these individuals out, they are trying very hard to help them gain employment; they have reached out to the Chamber of Commerce, who has helped them with linking them up with some local businesses to really help ingrain them into Murray City and all of the amazing things Murray has to offer.

#### Mary Cranney, Legal Aid Society of Utah

Ms. Cranney stated that they did not participate in the Google Initiative. They provide legal services and representation to low income families throughout Salt Lake County; the CDBG funding that they have received in the past-they have not been recommended this year- this funding has been supporting their domestic violence victim's assistance program, which is their largest program, and speaks to the most urgent human need. This is a program that serves residents in serious family crisis to obtain protection from their abusers, and it speaks directly to the stability of the home, and thereby to the general health of the community. They are deeply grateful for the CDBG funding support that they have received through Murray City in the past years.

Last year, they served 88 abuse victims from Murray households, and spent an average of \$210 per case, \$18,480 to serve them. These were virtually all low income residents for whom private legal support at \$250 and up per hour, is simply not an option and for whom, in any other circumstances, access to the courts and the protection of the legal system may actually not be available. The funding that they were asking for FY 2011-12 would provide these vital safety and legal services for 24 domestic violence victims and their children in your community. One in eight women in Utah experiences violent abuse in their own homes; those who come to them for help through their Diva Program, have experienced violent abuse at the hands of the people

that they should trust most. They can walk into any of their three locations at the Matheson Courthouse, the West Jordan Courthouse, or the Family Justice Center at the YWCA in Salt Lake City; they need not have an appointment, and the service is free of charge regardless of their income. As the only organization that provides start to finish legal support and representation in these cases, Legal Aid is able to offer a very thorough and complete list of services to these individuals to help them obtain safety and stability for themselves and their families.

For these people, for their clients, for those 88 people last year who were residents of Murray, the decision to seek help from Legal Aid's domestic violence program is likely the first step, arguably the most difficult and sometimes the most dangerous step in their effort to insure safety for their family. With the current funding cuts all around, they are very anxious to see that none of these people are denied service because of their budget restraints. If there ever is an opportunity for reconsideration of the allocation decisions, they would be deeply grateful for the City's consideration.

#### Beth Ehrhardt, YWCA Salt Lake City

Ms. Ehrhardt thanked the City for their decisions on the CDBG hearings, she knows it's tough for them. She also stated that they had not known about the Google Initiative. Their funding is quite varied: they have government funding of approximately 31%, foundation, corporate and individual funding of approximately 32%, they also have events and memberships, etc., that help to support their organization.

The mission of the YWCA is eliminating racism, empowering women, and promoting peace, justice, freedom and dignity for all. This year, the YWCA submitted their request of \$8,000 for CDBG funds to support the women and children in their Women in Jeopardy Domestic Violence program. The requested funds will be used to provide operating support for this critical program. During fiscal year 2009-2010, the YWCA spent approximately \$46,000 providing shelter and supporting services for 36 Murray women and children, for approximately 1,370 nights of service in their shelter-nearly 5% of all of their shelter participants were residents of Murray.

They also served an additional 20 Murray residents through the Salt Lake Area Family Justice Center, and 26 through their Violence Prevention Education program. Last year, the YWCA's Domestic Violence shelter housed 798 individual women and children, which was a 10.7% increase from the previous year, and a 60% increase from four years ago, for 30,359 days of service. In the first eight months of this fiscal year, the YWCA has provided refuge to 12.5% more women and children in domestic violence shelter than the same previous eight months the year before, and nights of service increased by 29%. They were still unable to meet 565 requests for services, which was an 88% increase from the previous year.

Families that come to the YWCA for shelter are not only provided with basic needs, but also with supportive services necessary for them to rebuild their lives, free from the fear of violence. In October 2010, they were thrilled to open their new shelter and residence providing their residents with rooms of varying sizes, large enough for them to house their families, with their own private bathrooms, bathtubs for their children to be bathed and a small kitchenette area.

The new facilities provide the YWCA opportunities to help women and children in a dignified manner, as they move from homelessness to self-sufficiency. Since 2007, the YWCA has more than tripled its shelter capacity as a result of community need; it is still their hope that the City will see that the YWCA is one of the valuable agencies that provide critical services to women and children in our community, made homeless by domestic violence, who need the safety and resources that they can provide. At a cost savings to the community, for every \$1 invested in domestic violence shelters, the community saves \$6.80 in healthcare, social services and public assistance costs. (From a 2001 study) Serving the 24 homeless women and children of Murray, fleeing domestic violence, potentially saved this community \$313,731 in those costs.

The YWCA will continue to request CDBG funding from local municipalities to support their residents. Ms. Ehrhardt also said that if people had not had the chance to see the new shelter and residents, she would invite them to contact her for a tour.

#### Sarah Little, English Skills Learning Center

Ms. Little stated that they did not participate in the Google Initiative. She stated that, as all have seen in the 2010 census, the face of Utah is changing, and for us to succeed and to keep progressing as a state, integration is essential; not only for the new comers but also for long-time residents. The English Skills Learning Center provides free individualized instruction to low income adult refugees and immigrants. Their classes are taught by over 200 trained and supervised volunteers who work with 500 students in one on one situations or small groups. This month, they are proud to announce, they have been selected as Utah's non-profit volunteer program of the year by the Lieutenant Governor's Office.

They are funded by private foundations, corporations and government funds. She wanted to tell everyone about one particular student who is a very good representation of the people that they serve: "Her name is Anna Maria, she lives in Murray, and originally came to this country as a refugee from Cuba with her husband and two young children. Anna Maria's case worker with the International Rescue Committee connected her to them, and they found a volunteer who could come to Anna Maria's house and teach her English, one on one. When we first met Anna Maria, she knew a little English, but found it difficult to get around her community; her first goal was to get a job. After seven months of English lessons, Anna Maria not only found a job to help her support her family, but she also passed the test that allowed her to get her driving permit. Her hard work and the dedication of her volunteer teacher certainly paid off. She improved by three levels on the basic English skills test, in other words, Anna Maria doubled her English proficiency in approximately seven months-something that takes most adults hundreds of hours of English classes to achieve. In January, Anna Maria had more good news to share with us-she had passed her driver's license test; Anna Maria's English classes gave her the tools to become more involved with the Murray community and to take her place in the workforce."

Her story is a wonderful example of the goals that the volunteer teachers and adult students can achieve together through the programs; by helping an adult who has a limited access to resources and limited ability to support their family, they are helping the whole family to succeed. Although the City did not recommend them for funding, they appreciate the support and hope that next year they will back again to speak to the Council.

#### Jan Blair, Midvale Family Health Clinic

Ms. Blair thanked the Council and Mayor for the opportunity to present the valuable services of Midvale Family Health Clinic, and to thank them for their past support. The Mission of Midvale Family Health Clinic is to assist vulnerable families and individuals in obtaining quality, affordable and accessible health care services. They accomplish this by addressing factors that prevent individual's access to care such as: poverty, immigration status, lack of health insurance, language and culture barriers, illiteracy and any other factor that may cause an individual and/or family to experience disparity in obtaining necessary health care. Midvale City individuals who are patients of MFHC live primarily in two census tracks: 1124.01 and 1124.02; these census tracks were given special designation in 2009 by the Health Resources Services Administration, as medically underserved areas and medically underserved populations. Because of this special status, last month, MFHC was awarded the designation of Federally Qualified Health Center Lookalike, which enables them to apply for federal community health center funding, and hopefully they will obtain that status. She is not aware of the Google Initiative, but will report back to the Executive Director to see if they were involved.

Ms. Blair stated that in the past, the funds have gone to: Primary health care: they had 1,000 patients under the age of 18; Mental health services: they project 300 encounters in the coming year; Comprehensive immunizations: they served over 1,400 children; Medical care coordination and case management: they consider themselves a one-stop shop center, where patients can get everything. One thing that amazed her, coming from the private sector, was that they give out vouchers, for example: an MRI for \$50.00; they really do a lot with their money, and appreciate all they get. Translation services, Health fairs, health education and literacy, they do it all.

They appreciate any monies that they get from the allocation, and they hope that through federal grant money, after hearing everything here tonight, they won't have to apply for much, so that the other agencies that did not receive any monies will be able to have that. She thanked the Council again for the money allocated them.

#### Julie Adams-Chatterley, Utah Food Bank

Ms. Chatterley spoke on the Senior Food Box Program: this is a program that serves low income seniors; currently, they projected that they would have about 60 seniors in the fiscal year 2012 for Murray alone, and they are currently already at 67; what they do is serve one supplementary box of food to each senior once per month. This box contains seven to nine days of food and it has been shown that most seniors, if they have to choose between paying a utility bill or eating, they will always pay the bill; this is not very healthy, makes them weaker, gives them more medical bills and it is a circular problem. With this program, they are able to go in once a month, it is usually delivered by a volunteer, and those volunteers usually stay and visit, turning into a situation where the same volunteers going back to the same people and creating more relationships.

Fortunately, they were recommended for full funding, which they really appreciate. They looked into the Google Initiative and it was not something that they could do this year, but they do work with Google through their IT department on a regular basis, and plan on looking into it further.

#### Mariah Griffith, Family Support Center

Ms. Griffith stated that they were not aware of the Google Initiative, but she will Google it; Most of their funding is federal funding. They were recommended for partial funding for their Crisis Nursery for soft costs, and full funding for their hard costs. They are the only providers for free crisis child care and respite care in the Salt Lake Valley, and they provided about 1,800 hours of crisis care to Murray children this year, which is a 9% increase from last year. That is pretty typical overall, they saw a 15% increase crisis nursery hours provided this year throughout Salt Lake County and they assume it is due to prolonged economic stress on families and an increased awareness of the resource.

They are glad that families are coming to them, so that they don't snap and take it out on their children; child abuse in Utah went down this year, but Salt Lake County continues to increase in small increments. It is a problem that they are trying to combat, and they are grateful for the support that they are receiving.

The hard costs are for a playground and carpet to maintain the integrity and atmosphere of the crisis nursery; it is important to have a clean and homelike environment for these children to come to. They are coming from hard situations, abusive situations, neglectful situations and crisis situations, so if they have a nice place for them to be, it will be better for them and the stability of their family. Same thing applies to the playground-just a safe place for them to engage in childhood play and have a social interaction. Children don't have the cognitive and verbal capacities to engage in adult therapy, and play can be very therapeutic and the clinicians can learn a lot about a child's mental state by watching that play.

#### Kerry Steadman, The Road Home

Mr. Steadman stated that their hard costs were a reallocation from the previous year to this one, and, on behalf of the Board of Directors, said that they take their fiduciary responsibilities very responsibly, and wanted to thank the City for those dollars which will help in replacing some doors. He also thanked the City for the funding of the soft costs: the \$2,000 that was recommended for funding will provide 133 individuals for one night of shelter. About 133 children will be in the shelter tonight, and that is a lot of kids; when you think about homelessness, and what happens, if you take a minute and think about what would happen if you got a phone call tonight that your house had burned down; where would you go tonight? Some people may have resources where they could turn, but think about those people who don't have resources-where are they going to go, where are their kids going to go? How are the neighbors going to find them? What is going to happen to them in the future?

Mr. Steadman said that he is old enough to remember going through a sociology class, and learning about the hierarchy of needs....at the bottom of the triangle were three things: food, shelter and clothing. The Road Home provides that immediate shelter, which is very important; if you can't have someone in a stable situation, how challenging is it to move them to something else, where they can better themselves. Your dollars are very important to the Road Home in operating those shelters; and to think that the shelter tonight has 133 kids in it, that is sad for this community. One of the things that they have noticed at the Road Home over the past couple of

years, is that if you take two years ago, they had about a 25% increase in the number of families with kids coming in. Of course, now with the economy and some of the things that have happened have exasperated that, but that is a real tragedy for this community. Thank heavens for the Road Home and support like your organization-the City is providing to the Road Home, so that they can assure that those people are housed. The Road Home doesn't turn anyone away at night...if someone wants a bed, they can come in and stay there.

The Road Home did not participate in Google's funding- over 50% of the Road Home's funding comes from private sources, the other from governmental sources. He thanked the City again, that tonight there will be people housed in a safe, decent environment where they will be attended to by caring case managers who will help them stabilize their lives and their families and their kids; what a wonderful thing to be able to go to bed tonight and say that you have contributed to that effort.

#### Heather Stringfellow. Rape Recovery Center

Ms. Stringfellow thanked the Council for their recommendation to receive full funding; it is a grim reality that we all our having to hunker down and tighten our belts. The Rape Recovery Center has been around for about 35 years, and provide a number of different things to the community. The two things that CDBG funding supports are two of their direct services: one of which is their hospital response team, she has volunteers and staff who respond 24 hours a day, every day of the week to the hospital when a victim of rape presents at the emergency department and needs a forensic exam and medical care. They respond in collaboration with the Murray Police Department, and they go on one call per day, 365 a year, which is another grim statistic. The other thing that CDBG money is used to support is their therapy; they provide nocost therapy to low and moderate income folks, in English and Spanish, for teens, adults, men and women at no cost who could not afford therapy otherwise.

Last year, they provided 238 services to 26 residents of Murray City. She thanked the City for their on-going support and she, too, does not know what the Google Initiative is, and stated that they receive less than 50% of their funding from federal funds-they receive no state funding, and HUD is one of those federal funding sources, the rest she gets to raise from other sources.

#### Karla Arroyo, South Valley Sanctuary

Ms. Arroyo stated that the South Valley Sanctuary is a domestic violence shelter in West Jordan; they did apply for both hard costs and soft costs, and the soft cost is to compliment the salary of a victim advocate. As a domestic violence shelter, they have to keep their doors open 24 hours a day, 365 days a year; the victim's advocate is a bilingual advocate who answers the crisis line. The main difference from their shelter than the YWCA is that they have a confidential location; if a victim of abuse needs a temporary shelter, the only way they can get ahold of them is via the phone, and they have to make sure that somebody is answering that phone. The bilingual advocate not only answers the crisis call, but also help with all of the intakes and make sure that the residents have clean rooms and that they have all the items that they need as people come into the shelter; they help them with referrals, calls to police, or helping residents just to make their way while in the shelter.

Last year, they served 527 individuals, although she does not know the exact number for Murray residents, but believes 30-35. She does remember that this year, they are already up to 50 residents from Murray City; she does not know why there has been such an increase in the number from the City, but they do a lot of outreach, and have been working a lot with churches and schools, so she is guessing more people know about them now.

They applied for \$3,000 in hard costs to compliment the cost of changing the windows in the shelter; their shelter has 32 windows, out of which 31 are broken. They have applied for several CDBG funds, but did not know about the Google Initiative, and about 30% of their funding comes from federal and state resources, with the rest being raised via foundations and fund raising efforts.

#### **Public Hearing closed**

Mr. Nakamura stated that, as he understands it, this is subject to federal appropriation for the program year 2011; as the Council passes the resolution, it is subject to the United States Congress appropriating the necessary funds.

Mr. Shaver asked if they could pass it, saying "an estimated" or "based on the appropriation of funds".

Mr. Brass made a motion to adopt the Resolution for soft costs, based on the appropriation of funds.

Ms. Dunn 2<sup>nd</sup> the motion.

Call vote recorded by Carol Heales.

A Ms. Dunn

A Mr. Dredge

A Mr. Stam

A Mr. Brass

A Mr. Shaver

Motion passed 5-0

#### **Public Hearing opened for public comment (hard costs)**

Sara South, Assist Inc.

Ms. South thanked the Council for their recommendation; Assist provides emergency home repairs for low income households, as well as access modification for persons with disabilities. All of these funds go directly into homes in the Murray area, helping people stay safely and with dignity in those homes. Repairs are provided by local, licensed and insured contractors, so they also try to support local businesses. Most homes are headed by a female and/or by an elderly person, and very often the repair that they provide

almost matches the average monthly income of the household that they serve-leaky roofs, plumbing problems, fairly serious things that need to be addressed so that they can insure that the house remains functional.

Mr. Shaver asked if most of their funding comes from CDBG? Ms. South answered yes, and as such, they did not pursue the Google Initiative.

Stephanie McKay, Columbus Community Center

Ms. McKay said that they run a residential program; they have the Jones Court program right behind City Hall, and she thanked the City for their past and current support. Because of the funding that the City has given them for the hard costs, they have been able to make some very necessary modifications and upgrades to the home. Historically, the home is significant for Murray because it was the first facility actually built specifically as a residential group home for people with disabilities; three of the six individuals have been there since they opened 30+ years ago.

The hard cost money is really critical for them to keep the facility up-their program costs are covered by state and federal funding, so that is not an issue for them. Their staff takes care of the six individuals 24/7, so it is a staff intensive program. Because of the modifications and upgrades that they have been able to make, they had five people consistently in the home, and they have been able to add a sixth person in January, and are at full capacity now. These individuals are fully integrated into the community, and are your neighbors; they have a nice driveway now, and thanks to the City's support, they have been able to make that look pretty nice, and she thanked the City for all of their help.

Susan Mitchell, Valley Mental Health, Drug and Alcohol Unit

Ms. Mitchell extended her thanks; they asked for money for a playground; they have a family program where they treat mothers and children, and the children are aged zero to five-very young children-and they are working with the moms in learning to bond with the children, many of the children have often been in foster care, out of the homes, the moms have domestic violence, substance abuse issues, have been homeless, and some of them don't know how to play with their children and the kids don't know how to play and they have not been able to put up a playground.

They have had a lot of cuts in Valley, and their funding for the program comes from federal, through state and county, but they also have a funding arm-Valley Foundation-who they were frantically testing, asking if they knew anything about the Google Initiative, which they didn't, but plan on looking into. These kids are in treatment eight to ten hours a day with their moms, and their residential support unit is the only one in the south end of the valley and they served over 300 families last year, and 60% were from Murray and the surrounding area, which is 600 or more kids. There are only three residential support treatment centers in Salt Lake County and this is really helpful to them to receive this recommendation.

#### Bob Dunn, Boys and Girls Club of South Valley

Mr. Dunn said that they did not pursue the Google Initiative, but did pursue the Pepsi Initiative. They receive approximately 25% of their funding through government sources. He thanked the Mayor and Council for their past support-it has definitely made a difference in their club. There are over 4,000 clubs in the country, and the Murray club, this last year, was recognized as one of the top five clubs in the country for doing community service. It was such a successful program that they paid Boys and Girls Clubs of America to send a staff member and a youth to Orlando three weeks ago, and presented in front of a national conference.

They were also recognized as one of the top twelve clubs in the country for their education program; they make sure that these kids not only graduate from high school, but go on to college. It is not easy being a club member-80% of the club kids are low income, poverty level, have a lot of different issues-but they expect a lot out of these kids; their Teen Center has an average grade point average of 3.0 and knowing these kids and their home life, that is incredible. It is not only working on their homework, it is making sure that they are not on inappropriate internet sites at 3:00 a.m. with an older brother, they aren't just getting Twinkies for breakfast; they make sure that it is a well-rounded program. It has been very successful, and he thanked the City for all of their support.

#### Kent Landvatter, NeighborWorks Salt Lake-Murray

Mr. Lanvatter said they are very excited about the new branch that they opened in Murray; he has been involved with NeighborWorks since 2002, and it has been a wonderful service that he has been grateful to be involved in-his day job is in the banking services, and one of the things that they really look for, is how they can give back to the community, and he is grateful for this opportunity.

He thanked the Council for their recommendation for both the allocation and the reallocation-that means a lot to them. Last year, NeighborWorks Salt Lake funded eight first and second mortgages for \$652,000; they facilitated 19 first mortgages for \$2.3 million and acquired and developed \$965,000 of home funded affordable homes; they funded six down-payment assistant grants for \$15,000; they counseled 327 customers for either home ownership, financial literacy or foreclosure counseling. They hosted 22 special events that engaged 13,500 community residents, graduated 25 residents from the West Side Leadership Institute, and employed 45 youth to help with community building projects. Most exciting of all of their accomplishments last year, was their expansion to Murray.

The City support has been instrumental in expanding their services to residents of the Murray area, and they thank Murray City for their commitment to this. Over his career, he has become convinced over how important it is to develop good working partnerships; it is amazing what you can do with that, and they are looking very much forward to the partnership they will have with Murray City.

Their organization's goals are to provide homeowners with affordable loan products, to repair and improve their homes, to acquire problem properties, to help families to prepare for home ownership, or to avoid losing their homes and continue to engage residents in community building and developing the kind of communities that they want to live in.

They need the continued support, and are very, very careful guardians of the funds that they receive. Based on the analysis of every dollar that they have raised, they have been able to measure about \$134.00 in impact in the communities through facilitating activities and projects, as well as directly investing in the communities. NeighborWorks Salt Lake is about working with people in the neighborhoods to determine what they want for their neighborhoods; and they very much appreciated the City's support in doing this. The CDBG funds that have been awarded them have been critical in allowing them to successfully enter into Murray City.

#### Monica McQueen, Murray Greenhouse Foundation

Ms. McQueen stated that they did not apply for the Google Initiative; she thanked the Council for their recommendation of full funding for their request. They are a school for disabled adults, and the adults who are in their center all have mental IQ's and age limits of around five to eight year olds, so none of them can really work or do something outside of the home. A lot of the time, they sit around and do nothing, so their school provides them an opportunity to learn all kinds of different life skills, including vocational skills. The reason that they are called the Murray Greenhouse Foundation is because they have an 1,800 square foot greenhouse that Murray help them build, and they grow plants in the greenhouse-the kids go and use that as their vocational experience, but that takes about 20% of the time that they are at the center. The other 80% of the time, they are in the school, which is a converted home that needs a new roof, and it's two layers that need to be completely torn off and replaced. They have the kids there, on average, 12,000 hours per year with all of the kids that are there, and 75% of them are in the Murray community.

Ms. McQueen thanked the City again, and added that they are a little different than most non-profits in the fact that they are striving to be self-sufficient, and they didn't ask for any money last year; they used the proceeds from the greenhouse to fund the program as much as they can, but they came up a little short when they needed a new roof.

#### Steve Wyatt, House of Hope

Mr. Wyatt said that the House of Hope has been around since 1946 and provides intensive residential substance abuse treatment, day treatment, and out-patient treatment in Salt Lake City, Provo and Ogden. Here in the Salt Lake program, they have four residential facilities and two treatment facilities; they applied for CDBG funding for both soft and hard costs. They are very grateful for the hard cost recommendation for the Hope Center for Children: Hope Center for Children was established in 2004 and since that time, they have had over 950 children through there. They are one of the few places where a woman can go for substance abuse treatment and bring her child with her; over

90% of their clients are extremely low income by the HUD standards. He thanked the City for their funding-he overturned a lot of stones searching for funding, both private and governmental sources, and the Google Initiative was not one of them.

Jay Bladen, Community Development Corporation

Mr. Bladen administers the Down-Payment Assistance Program, they have been in operation for over twenty years now, and their overall goal is to help people achieve and sustain home ownership. Current funding allows them to provide grants for five households; the projected allocations, which they are very grateful for, will give them another two and hopefully, as the weather warms, the housing market will do the same. He looks forward to making that money move and continuing to administer the program for the City for years to come. As far as he knows, they did not pursue the Google Initiative.

Leda Wright, Murray Heritage Center

Ms. Wright, on behalf of all those who attend the senior center, thanked the City for all of their support towards the seniors of Murray City. When you see 70 and 80 year old people out there doing their new Zoomba dance class, you know that you are doing something good.

The center does so much to keep the community's seniors active and involved in the community. She thanked the City for their consideration and the funding for their project. They have personally raised over \$30,000 towards this project; it is something they believe in, are committed to it, and because, as bids come in and change and projected costs aren't always what they expected, their fund raising efforts will continue. They did not know about the Google Initiative.

Barbara Stallone, Volunteers of America, Utah

Ms. Stallone said that they did not know about the Google Initiative however, they do actively solicit both foundations, and corporate sponsorships and support, as well as individual donations. Their funding mix is approximately 75% government funding and 25% foundation, corporation, and individual funding. They anticipate serving approximately 500 clients in the center here in Murray; 100% of the clients served in that program are homeless and 47% of the Murray residents served in the center last year were considered chronically homeless, so they were able to provide them a stable living environment while they were detoxing from alcohol and drugs. They do allow the women to bring their dependent children, up to the age of ten, to be with them during that time so that the children can be in a nurturing and supportive environment.

Last year, they provided 670 bed nights for Murray residents at the Murray Center, and they are deeply grateful for the support that they have received from Murray. She commended the Council and the City for their decision making process in the City-they do a fantastic job. The CDBG funding is critical for their ability to continue to use other

funding sources for services, as this is one of the few sources that allows them to make capital improvements.

Rosemary Frenchwood, NeighborWorks, Salt Lake City-Murray

NeighborWorks was created in 1977 to revitalize neighborhoods experiencing decline, and since that time, they have been rebuilding neighborhoods neighbor by neighbor, house by house, block by block. She became involved with NeighborWorks Salt Lake in 1988, in a program that was established for at-risk youth and it is a program that has changed her life; she has learned some office skills, as well as being out on the construction site and from there she learned early that she did not want to be out on the sites so she works for the State Office of Education.

She can personally understand the value that NeighborWorks provides to communities and has seen the potential impact that this organization can have on the city of Murray. She is excited to once again be part of this organization and be involved in revitalizing neighborhoods within Murray. She encouraged the City to continue their partnership with NeighborWorks through providing them with CDBG funding and continue the process of rebuilding Murray neighborhoods neighbor by neighbor, house by house, block by block.

#### **Public Hearing closed**

Ms. Dunn stated that as she has done each year, she needs to disclose that her husband is the director of the Boys and Girls Clubs of South Valley, and as such, she would recuse herself from the vote on the funding of the Boys and Girls Club.

Mr. Shaver recommended that the Council vote on the hard costs for all but the Boys and Girls Club first, and hold a second vote for the hard costs on the Boys and Girls Club afterwards.

Mr. Brass made a motion to adopt the Resolution for hard costs, based on the appropriation of funds, for all but the Boys and Girls Club.

Mr. Dredge 2<sup>nd</sup> the motion.

Call vote recorded by Carol Heales.

A Ms. Dunn
A Mr. Dredge
A Mr. Stam
A Mr. Brass

A Mr. Shaver

Motion passed 5-0

Mr. Stam made a motion to adopt the Resolution for hard costs, based on the appropriation of funds for the Boys and Girls Club.

Mr. Brass 2<sup>nd</sup> the motion.

Call vote recorded by Carol Heales.

- Ms. Dunn (Abstained)

A Mr. Dredge

A Mr. Stam

A Mr. Brass

A Mr. Shaver

Motion passed 4-0

#### E. <u>NEW BUSINESS</u>

1. Consider a Resolution acknowledging receipt of the Fiscal Year 2011-2012 Tentative Budget from the Mayor and the Budget Officer, and referring the Tentative Budget for review and consideration to the Budget and Finance Committee of the Murray City Municipal Council.

Staff presentation: Mayor Snarr

Budget Address March 29, 2011

Good evening Council Members, residents and staff. Thank you for allowing me to present a budget message reflecting the work of the administration during the last eight months. I want to express my appreciation to all the Department Heads and especially to Pat Wilson, our Finance Director and her staff, for the intense work they have put into this process. With the many challenges that have come as the result of the Great Recession, the time has come to focus on the options to best meet these setbacks head on. In a word, it is time for a change. We are entering the fourth budget cycle that will require more cutting. While I continue to be optimistic about the future of our City, I am also realistic in recognizing where we are and the path to take to move Murray forward. While we are not alone in this position, our City is facing a time of evaluation and reorganization. With your support, our great employees and Murray residents, together we can turn this challenge into an opportunity.

When the sales tax distribution formula was adjusted in 2006, there was a provision built into it as a hold-harmless, should our numbers dip below \$12 million dollars. We did not anticipate that we would ever need to use this provision, especially when our sales tax dollars rose to \$14 million in 2007. We are now collecting about \$11 million and using the hold-harmless to add an additional \$1.2 million annually through the fiscal year 2012-13. I believe we will see a slow and gradual rebound as the economy

begins to function more smoothly. With two years left of this hold-harmless, I am hopeful we can begin to fill this gap.

With the recent article in the Murray Journal, questions are being asked about funding a performing arts center. We participated with Salt Lake County in an arts master planning process that identified the need for regional cultural facilities. The County will retire the bonds on the Salt Palace soon. To continue their process, they requested applications from those who may be interested in having such a facility in their jurisdiction. Murray is a natural choice, since we have such an active art community and a great central valley location. While County funding may be available to fund half of such a facility, other resources would need to be identified. A non-profit group is fund raising and there may come a time when residents would be asked to participate in a general obligation bond to make this a reality. It is still early in the process and the dates in the article are optimistic. More information will be coming in the future. Nevertheless, I do not see this as a funding issue in the immediate future.

In cooperation with the Council, we are working to pursue long term opportunities by focusing on strategic planning. An information technology master plan was recently completed that will provide a roadmap for changing and simplifying our processes in many areas. While implementing them may take longer than we would like with limited funding, I am optimistic that we are moving in the right direction. We are also proposing to conduct a City wide strategic planning process to include the City as a whole, which will give us many options to change and improve. I would like to partially fund the project this year and complete it next. Input from all groups will be necessary and welcome. This will be a long term, comprehensive effort that, I believe, will pay valuable dividends for our City.

Currently we are projecting general fund revenues at about \$38 million. All the departments of the City have made repeated cuts to their operating and capital budgets over the last three years. Each time the budget was reviewed, more cuts were necessary. I have appreciated the effort that each department has made. Again this year in our effort to fill about a \$2 million dollar plus gap, departments cut an additional \$1,013,305. These cuts are not without consequences, but the effort made has been substantial.

I appreciate our cooperative effort with the Council and have included you in our processes as we have looked at every possibility to balance the budget. I put into place two committees. Because we are a service organization, our employees account for a large portion of our expenditures. One committee was formed to review the benefits our employees receive. The efforts of their work will be expanded upon later. This group of employees will continue to work on other issues through the coming year. The other committee was charged with the task of reviewing the fee structure we have in place. They did excellent work and completed a report identifying areas where changes may be made. Their work produced a list of adjustments which are included in my budget. An independent review is being conducted to document that the increases are to cover costs incurred by the City.

As our budget work progressed, several opportunities came to light that I recommend pursuing. Several years ago when cash was tight, we used some of our bonding capacity to lease-purchase a fire truck, three ambulances and a street paver. Each of these capital expenses allowed our employees to

provide additional services to our residents. I am recommending that we use bond allowed general fund reimbursements from a sales tax revenue bond to pay off these capital leases. These funds had been previously identified as available in prior year budgets, but we have avoided using them. At this time, it makes financial sense to pay off the capital leases and create savings for the next 3 fiscal years.

One idea that our benefits committee was asked to consider was an early retirement incentive. They worked very hard to create a proposal that would have a variety of positive aspects. First, it would allow employees who have been here and given so much to our City, the ability to pursue other interests. Second, it opens a window of opportunity to make changes in the various departments. Reorganizing will assist in enhancing efficiency and help us make improvements to benefit the City. Third, many of the positions will not be filled or will be left vacant for a period of time until the costs for the incentive have been recouped. Finally, this program will reduce the need for layoffs. While I am sad to see many of our long time employees leave us, I am excited for the possibilities this opens personally for each of them.

In mentioning employees, I want to thank them for their continued good attitudes and work ethic. This comes at a time when they have not had any increases for the third year in a row. I am disappointed to not be able to give them some additional pay, but do request in my budget that we pay the health insurance increase. It was projected at 19% at one point, but skillful Human Resource negotiation has dropped it to just under 9%. I am also recommending that we pay the additional \$52,000 to cover the increases to the retirement fund for them.

With the careful budgeting of past years, the reserves of the City are still whole at 18%. Since total revenues have been reduced, this number is lower than in past years. I am recommending that we use our reserves to allow us to make the retirement incentive work and spend about another \$500,000 to balance the budget. Filling a \$2 million dollar gap is difficult and with all the cuts that have been made, I believe this makes sense this year. We are not adding much to the budget, but must adjust line items to cover the increased costs associated with accepting credit card payments, a small fuel adjustment and unrealistic estimates of overtime cuts.

I believe in balancing the budget with these severe cuts, it leaves us a long list of items not being funded. The only funding for roads this year will come from our Class C road fund allocation from State gas tax revenue and State money that was obtained to rebuild 4800 South. In the past we have spent approximately a million general fund dollars each year to provide upkeep on our roads. This money has been removed from the budget for the past three years and the time will come when we will have to invest significantly to maintain our roads. We also have other challenges. We have not been able to keep our vehicle replacement rotation system in place. With additional years on our fleet, general maintenance will give way to more expensive repairs. A hiring freeze has been in place and we have had several police officers leave. With the retirement incentive option, more of our public safety personnel will not be replaced. We are struggling with many inconveniences' of being in an old building. Moving forward to replace City Hall has been put on the back burner while we work through a tough economy. These issues will need to be addressed in the future, but with patience and collaborative efforts with the Council we can move forward.

My budget includes recommendations to close the Park Center on Sundays and early on Friday evenings. This will save money on several fronts, from employees to utilities. Hours will also be reduced at the outdoor pool this summer, as a cost saving measure. Two pavilions in Murray Park need to be rebuilt. We will make structural repairs to make them safe, but this approach will not resolve these issues on a long term basis. The Heritage Center will discontinue providing bus transportation to the Center and having meals on Monday. We are not sure how long we can delay other necessities. For example, the Fire Department needs to replace outdated air packs at a cost of \$280,000. Over 75 computers in the City are over five years old and should be on a routine schedule for replacement. Although great information came from the technology master plan, no funding is in place to make any changes. The Murray Parkway Golf Course needs to have the irrigation system replaced, which is a \$2 million dollar repair that must be planned for as soon as possible. Other items have been eliminated in past years and not added back into the budget. These past cuts will also need to be addressed.

I know that you are aware of these concerns and, like me, are making the best of what we have. However, I feel it is right to let our residents know of these needed capital expenses, lower number of employees and proposed reduction in services. While I understand the desire to keep taxes in check, I would suggest that a property tax increase be considered as part of the budget next year. Even with a modest tax increase, it will take many years to recover. As we look at changes that can be made to the way our City functions, I expect we will have people who are disappointed that the services they enjoy will be reduced or eliminated.

Murray is a great City and our potential is endless. Our taxes are low due to good planning and wise use of the dollars we receive from the great blend of businesses, commercial and residences we have here. My goal is to keep our City an excellent community for all those who live and work here. It will take some changes to make it continue that way. I look forward to the challenge of **change** and invite you along for the journey.

Thank you.

Mr. Shaver thanked the Mayor and all the staff involved in the budget process, for their willingness to speak with the Council much earlier in that process, and for keeping them involved; it has been a great benefit for their understanding.

Council consideration of the above matter to follow Public Hearing.

Ms. Dunn made a motion to adopt the Resolution.

Mr. Stam 2<sup>nd</sup> the motion.

Call vote recorded by Carol Heales.

A Ms. Dunn

A Mr. Dredge

A Mr. Stam

A Mr. Brass

A Mr. Shaver

Motion passed 5-0

2. Consider an Ordinance amending Sections 13.04.030, 13.04.040G, and 13.04.050 of the <u>Murray City Municipal Code</u> changing utility deposits, deferred payments and reconnect fees.

Staff presentation: Pat Wilson, Finance Director

Ms. Wilson stated that this ordinance is a suggestion to change some processes in the City Code concerning City utility services; it will be changing three different areas: customer deposits, deferred payment programs, and connection fees.

Under deposits, they are suggesting that the City look at three months average bill, and that half of that is collected at the time they sign up for service, and the other half would be billed at the time of their first statement.

For deferred payments, they have been a little unstructured on how they offer the deferred payment plan, which is a way to avoid actual shut off of utilities. They are asking that this be a little more defined; they would not offer it to anyone that does not have a balance of at least \$200.00. The contract would be tied to the account balance and would vary between six to twelve months, the longest being twelve months; a minimum of two year good payment history before they are allowed to use the deferred payment plan; it is not available for commercial businesses, only residential customers.

The third area is the reconnect fees; during the business hours, we are currently charging \$25.00 to reconnect service, they would like to change that to \$30.00; after hours has been \$50.00 and they would like to change that to \$65.00 with an additional \$250.00 charge when the meter is inaccessible.

They do not have the intention to make this a hardship on any of the Murray residents, they do believe that these changes are not unreasonable and that they would help to protect the City's interest in some of the unpaid bills and write-offs that they have had in the past. They suggest that this ordinance be passed to make these changes.

Mr. Shaver asked if this would be displayed in the window or at the utilities collection area, somewhere that there will be a public notice in the building, that they would be able to see it when they come in for service? Will it be handed to them?

Ms. Wilson said that they will definitely give notice within the bills, so that they will know.

Ms. Lopez stated that they are required to send out a Rights and Responsibilities pamphlet once a year to the customers, and they would want to send out an amended notice before it all got going. They would also have to change verbiage on the back of their shut-off notices, etc.

Mr. Shaver clarified: If someone were to walk in and sign up for service, will there be something right there that states what is required.

Ms. Lopez said that they do have the Rights and Responsibilities pamphlets on the front counter as well.

Council consideration of the above matter to follow Public Hearing.

Mr. Brass made a motion to adopt the Ordinance.

Mr. Dredge 2<sup>nd</sup> the motion.

Call vote recorded by Carol Heales.

A Ms. Dunn

A Mr. Dredge

A Mr. Stam

A Mr. Brass

A Mr. Shaver

Motion passed 5-0

3. Consider a Resolution authorizing the City, through its Police Department, to enter into a Memorandum of Understanding with the Federal Bureau of Investigation regarding the Violent Crimes Safe Streets Task Force.

Staff presentation: Chief Fondaco

Chief Fondaco stated that this MOU is for the Safe Street Task Force, which is a gang unit set up with Salt Lake City and the FBI, and everyone in the County has been invited to participate in the program. Currently, the City does not have an officer assigned, nor does he anticipate signing an officer, to the program. The MOU simply allows them, if staffing levels get to the point where they are able to participate, that they would be able to.

Council consideration of the above matter to follow Public Hearing.

Mr. Dredge made a motion to adopt the Resolution.

Ms. Dunn 2<sup>nd</sup> the motion.

Call vote recorded by Carol Heales.

A Ms. Dunn

A Mr. Dredge

A Mr. Stam

A Mr. Brass

A Mr. Shaver

Motion passed 5-0

4. Consider a Resolution authorizing the execution of an Interlocal Cooperation Agreement between the City and Salt Lake County regarding sharing of election services for the City's 2011 Municipal Election.

Staff presentation: Carol Heales, City Recorder

Ms. Heales stated that this is a request to enter into an Interlocal agreement with Salt Lake County Elections to provide election services; as the City Recorder, she is responsible for the elections and the integrity thereof. The amount of this is not to exceed \$54,644.92.

Council consideration of the above matter to follow Public Hearing.

Ms. Dunn made a motion to adopt the Resolution.

Mr. Brass 2<sup>nd</sup> the motion.

Call vote recorded by Carol Heales.

A Ms. Dunn

A Mr. Dredge

A Mr. Stam

A Mr. Brass

A Mr. Shaver

Motion passed 5-0

# 5. Consider an Ordinance enacting Chapter 3.34 of the <u>Murray City Municipal</u> <u>Code</u> relating to the Telecommunications Enterprise Fund.

Staff presentation: Frank Nakamura, City Attorney

Mr. Nakamura stated that in October 2010, the Council approved an agreement with the Utah Infrastructure Agency, and as part of that contract, the City agreed to establish a Telecommunications Enterprise Fund similar to our other enterprise funds. The revenue that they would receive is for fees and charges for the Utah Infrastructure Agency to our residents and businesses. There will be a third party billing involved with that, and we would remit the funds to the Utah Infrastructure Agency.

Council consideration of the above matter to follow Public Hearing.

Mr. Dredge made a motion to adopt the Ordinance.

Mr. Stam 2<sup>nd</sup> the motion.

Call vote recorded by Carol Heales.

A Ms. Dunn

A Mr. Dredge

A Mr. Stam

A Mr. Brass

A Mr. Shaver

Motion passed 5-0

#### F. <u>UNFINISHED BUSINESS</u>

None scheduled

#### G. MAYOR'S REPORT

Mayor Snarr stated that he was hoping that the lady who spoke about the change in zoning from R-1-8 to R-N-B, would have stayed; he wanted to let people know that he really feels that the Council did an excellent job in looking at areas in the City where that zoning was more appropriate for the evolution of those areas. Furthermore, to comment on the safety of that area, that area has been greatly enhanced due to the realignment of 300 West- that area is much safer for traffic to transition through, especially as it is going north-south. With UTA's cooperation, the movement of the light rail line that will accommodate the Mid-Jordan spur being moved further to the south, it will no longer be right in the middle of that intersection, he thinks that between UTA, UDOT and the City, that is a much safer area for the traffic to transition now. Accidents happen everywhere, and he can appreciate her comments, but that has been a

businesses there which has been there for a long time, and it is an appropriate zoning for that entire area now.

Mayor Snarr is proposing and still looking at saying let's make the landlords responsible for their utilities. Not only the people that are renting the facilities, but the landlords should also be responsible, if those renters don't pay the tab, the landlords should pick it up. Mr. Nakamura knows that he has been trying to push that forward, and he will continue to try and address this issue in some manner because at the end of the day, it makes for better landlords. It makes them more careful on who they select to come in and rent those facilities from them; it has happened to him, where he has had people take advantage of him for \$12,000 and he ended up paying the utilities because he felt it was his obligation.

Mayor Snarr said that he is absolutely in awe of the work that Salt Lake County Flood Control is doing on the stabilization of the banks, particularly in the park area. They have gone up further in some other areas, but it is awe inspiring what they are doing now to help alleviate flooding in the playground areas, to eroding the embankment, undercutting it all the way throughout our park area- it was significant last year. They have already removed one of our bridges, and he is proposing that as we approach the spring run-off, and we see that there may be challenges- that we remove some of those other bridges before we have debris up against them and twisting and turning them and causing us to have to go back and make significant changes. The sand bags are already in place up there on the south east corner of the Parkview Elementary property-there was some damages there. They will also look at the other breach point where the arboretum was, and as necessary, stabilize that with sand bags long before the water goes down and causes challenges with the Boys and Girls Club and Myrtle Avenue where they had significant flooding issues.

To the credit of the UTA, and they are doing an incredible job, with the infrastructure that is being put in to accommodate the new Front Runner line, if you go down there you will see that they are making the realignment of the road that went back to our Police Training Academy, they are really doing that right; they have undercut that by about four feet of over excavation to make sure that they put in engineered cobble rock and build it up to a point that they can put on the road base that is necessary to build a strong, stable road. It is going to be a marvelous addition to our city, and bring a lot of additional people to our community on a regular basis, and he is excited about our future. We have challenges, he made note in this morning's meeting, he sees our sales tax starting to rebound- it's slow, but we will have additional car dealerships, hopefully by the end of the year or the first of next year, and we will have a lot of additional facilities that will come on line later this year with the completion of the Fashion Place Mall. There are a lot of positive things that are still happening in our community, that are not necessarily happening in other communities.

As he attends meetings, other mayors are always commenting that Murray still always has something going on, and they wish that they had the same things and the investments going on in their communities.

### H. QUESTIONS OF THE MAYOR

None

**ADJOURNMENT** 

**Power Point Presentation:** 

## Community Development Block Grant 2011-2012 Funding Recommendations

March 29, 2011



## Reallocations

- Proposed Program/ Project Reallocations (\$139,919)
  - Murray City Heritage Center (\$24)--Additional funds are available from the 35th program
    year, recommend reallocating funding to housing reliabilitation;
  - Murray City Housing Program Income (\$82,399)--Program income generated from housing programs, recommend reallocating funds to NeighbortWorks Salt Lake. Total funding for 37th program year would be \$83,415 (includes \$1,016 in new funding allocations);
  - Murray City Housing Rehabilitation (\$46,250)—Housing rehabilitation funds from 35th program year that expire on June 30, 2011. Propose reallocating these funds to Murray City Housing Rehabilitation for a total of \$46,274 (includes \$24 from Heritage Center);
  - The Road Home (\$10,000)—Due to further evaluation of the original HVAC project it has been determined that this project is ineligible for CDBG funding. The proposal is to reallocate \$10,000 from the 36th program year to The Road Home for the shelter door project, total funding for the 37th program year would be \$10,000.

    Note that the shelter door project, total funding for the 37th program year would be \$10,000.
  - Volunteers of America (\$1,246)—Volunteers of America came under budget on their 35th year project, propose reallocating \$1,246 to Volunteers of America for the heat tape installation project at the Women and Children's Detox Center. The proposal to reallocate the \$1,246 will be included in the funding for the 37th year which provides \$5,000 for this project.



## **HUD National Objectives**

- Benefiting Low-to-Moderate Income Persons
- · Prevention or Elimination of Slums or Blight
- Urgent Needs



### **Process**

- Applications were reviewed by the Administrative Committee which consisted of members from the Community and Economic Development Department and the Mayors office.
- Hard cost applicants presented proposals to the administrative committee in person.
- Soft cost applicants participated in a phone interview with the administrative committee.



## Available Funds

- Level funding was assumed \$259,700
- Funding requests total \$769,777
- This results in \$510,111 in reductions
- Soft Cost Requests:
  - Total soft costs requests are \$119,564
  - Soft cost allocations can not exceed \$38,955 (\*Note that soft cost allocations cannot exceed 15% of the CDBG total funding allocation)
  - This requires \$80,609 in reductions
- Hard Cost Requests:
  - Total hard cost requests are \$650,147
  - Hard cost allocations total \$220,745
  - This calls for \$429,402 in hard cost reductions



### Selection Criteria

- · Number of Murray residents served
- · Overall benefit to the community
- · Programs/facilities located in Murray
- · Basic life necessities (medical care, housing, and food)
- · Fewer organizations at a higher level
- · Duplication of services
- Tied to Consolidated Plan
- · Number of LMI individuals served
- · Ability to leverage funds from other sources



#### Recommendations—Soft Cost

Alliance House	Computer and software purchase	\$3,794	\$0	Program did not most City funding priorities of providing housing, food or medical services.
Big Brothers Big Sisters	Mentoring program for 10 Murray youth	\$7,500	\$0	Program did not meet City funding priorides of providing housing, food or medical services.
CAP: Housing Outreach Rental Program	Housing supportive services	\$3,000	50	Reduction proposed due to an amonge to fund multiple programs from the same organization.
CAP: Comprehensive Housing Financial Counsding	Housing and financial counseling services	\$3,000	\$0	Reduction proposed due to an amonge to fund multiple programs from the same organization.
CAP: Neighborhood Food Center	Neighborhood food center	\$10,000	\$5,000	Reduction proposed due to high number of applicants.
Community Health Centers	Primary healthcare and dental services for LMI individuals	\$1,885	\$1,885	Full funding recommended.



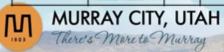
## Recommendations-Soft Costs

English Skills Learning Center	Provide English instruction to immigrant and refuge families	\$2,500	\$0	Program did not most City funding priorities of providing housing, food or medical services.
Eye Care 4 Kida	Eye care for LMI individuals	\$15,000	\$0	Funded other broad medical programs that also provided eye eare.
House of Hope	New phone system	\$1,850	\$0	Program did not meet City funding priorities of providing housing, food or medical services.
House of Hope	Salary and benefits for a community case-worker	\$840	5840	Full funding recommended.
Kostopulos Dream Foundation	Camp scholarships	\$500	\$0	Program did not most City funding priorities of providing housing, food or medical services.
Learning for Life	Life skills mentoring program	\$6,010	50	Program did not more City funding priorities of providing housing, food or medical services.
Legal Aid Society	Logal services for LMI individuals	\$5,000	50	Program did not more City funding priorities of providing housing, food or medical services.



## Recommendations—Soft Cost

Midvale Family Health Clinic	Medical care for LMI residents at the Midvale Clinic	\$3,826	\$1,730	Reduction proposed due to high number of applicants.
Neighborhood House	Child and adult day care services	\$5,000	\$5,000	Full funding recommanded.
Odyssey House of Utah	Treatment, counseling and housing services	\$8,350	\$5,000	Reduction proposed due to increase in number of applicants.
Rape Recovery Center	Rape recovery services and shelter	\$2,500	\$2,500	Full funding recommended.
Salt Lake Donated Dental Services	Free dental care to LMI individuals	\$2,000	\$0	Funded other broad medical programs that also provided dental care.
Sandy Counseling Centers	Counsding services	\$10,000	50	Program did not most City funding priorities of providing housing, food or medical services.
South Valley Sanctuary	Shelter and supportive services for domestic violence victims	\$6,000	\$4,000	Reduction proposed due to increase in number of applicants.



## Recommendations-Soft Cost

The Family Support Center	Child abuse prevention and treatment	\$6,000	\$2,000	Reduction proposed due to high number of applicants.
The Road Home Community Shelter	Shelter, counseling and permanent housing services	\$1,000	\$1,000	Full funding recommended.
The Road Home: Winter Shelter	Shelter, counseling and permanent housing services	\$1,000	\$1,000	Full funding recommended.
Utah Food Bank: Senior Food Boxes	Food services boxes for seniors	\$5,000	\$5,000	Full funding recommended.
YWCA: Women in Jeogurdy	Temperary shelter for women and children	\$8,000	\$4,000	Reduction proposed due to increase in number of applicants.
SOFT COST TOTAL		\$119,564	\$38,955	



## Recommendations—Hard Cost

ASSIST	Emergency repair and accessibility for LMI individuals	\$55,000	\$35,000	Reduction recommended in order to fund other housing programs.
Community Development Corporation of Utah	Down-payment assistance program	\$49,000	\$11,500	Funding reduction recommended because previous year program funds are still available. Funds will cover two additional DPA leans and program delivery expenses.
NeighborWorks Salt Lake	Housing rehabilitation, property sequisition and counseling services	\$184,516	\$1,016+	Funding reduction recommended because previous year funds are still available. An additional \$82,300 is recommended through the reallocation process totaling \$83,415.
And Justice For All	Replacement of the Community Logal Conten's HVAC system	\$7,000	50	Program did not most City funding priorities.
Boys and Girls Club of South Valley	Murray Club enhancement project	\$100,000	\$55,862	Funding is recommended to cover costs for several improvement projects for the Murray Club. These projects include re-turficing the roof (\$15,370), upgrading the playground (\$34,992), bringing the building into compliance with ADA requirements by installing automatic door openers and a chair lift (\$5,100), and installing an automatic look in the child care center (\$400).



## Recommendations—Hard Cost

Columbus Community Center	Jones Court remodel	\$20,000	\$10,500	Funding recommended for central air installation and awamp cooler removal (\$8,000), and to replace electrical system in bedrooms (\$2,500).
Family Support Center	Carpet and project	\$1,225	\$1,225	Full funding is recommended to replace the stained earpet and help with the installation of playground equipment.
Murray Heritage Center	Versibule project	\$70,000	\$50,000	Funds will be used to build a covered vestibule on the entrance of the Mussay Heritage Center. Previous year funds are still available and will be used to cover a portion of the costs for this project.
House of Hope	Re-roof the play area	\$5,325	\$5,325	Full funding recommended to replace the leaking roof over the children's play center.
Murray Greenhouse Foundation	Roof replacement	\$7,500	\$7,500	Full funding recommended to replace the leaking roof.
Murray Program Delivery	Program delivery expenses for the Murray CDBG program	\$22,500	\$22,500	Full funding recommended to cover staff salaries, landlord and tenant trainings, staff trainings, and office supplies.



## Recommendations—Hard Cost

Council of Governments	COG yearly fees	\$4,063	\$4,063	Full funding recommended to cover yearly COG membership fees
Murray Public Services	Road re-surface on Fayelle Ave	\$85,000	\$0	Funding was not recommended due to a high number of applicants.
South Valley Sanctuary	Window replacement project	\$3,000	\$3,000	Full funding is recommended to replace 30 windows.
The Road Home	Replace doors for the family rooms	\$10,000	50+	Recommend reallocating funds from the 36th program year to fund the installation of 10 doors for a total of \$10,000.
Valley Montal Health	Playground installation	\$11,018	\$9,500	Partial funding is recommended to cover the installation of a playground.
Volunteers of America	Heat tape installation and building expansion	\$15,000	\$3,754+	Partial funding is recommended to install heat tage on the roof of the Center for Women and Children. Additional funds will be reallocated to cover the entire cost of the project (\$3,745.45 from 37th program year and \$1,246 reallocated from 35th program year for a total of \$5,000). Funding is not recommended to add additional building agase to the Adult Detoxification Center.
HARD COST TOTAL		\$650,147	\$220,745	



## **Funding Conditions**

- Funding recommendations are based on level funding which is \$259,700.
- If budget cuts occur from Congress, we are recommending across the board cuts.
- We will work closely with agency representatives to determine how budget reductions will be executed.
- If an agency opts out of accepting CDBG funds those funds will be reallocated towards the housing rehabilitation program.

